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# Message from the Mayor

With an extremely challenging period behind us, residents are joining Canadians across the country in hopes of good news and better times ahead – and things look promising for Cold Lake.

Our recreational facilities have been full, and not only with our hometown teams and kids as they challenge themselves and make friends through sport, but also with teams from out of town. Our local sports organizations have been busy applying for – and winning – bids to host tournaments. Hockey, lacrosse, soccer, boxing, cheer, and dance have all seen significant events hosted in Cold Lake.

A big thanks goes out to the organizers and volunteers of these events. The benefit they bring to our community cannot be overstated. Not only do these events allow for a great experience for our youth, but it showcases our community, our facilities, and brings economic activity to our region.

Another big project is waiting in the wings and, while it is not a City project, it is something we have been tracking and preparing for: The federal government's future fighter program. This program will ultimately see F-35s being delivered to Cold Lake, but before that happens, new infrastructure will be required to house and sustain the new fighter jets.

This project will bring hundreds of jobs and hundreds of millions in investment into the community over the course of the construction. Once completed, we

could see a significant increase in the number of personnel living here so that the new plane can be flown, maintained, and kept secure.

We've been working to prepare for this growth by balancing investment in crucial new infrastructure with fixes to aging infrastructure, and recreational opportunities that will attract new families and visitors. We are ensuring the city's stormwater and sewer systems are up to date so that our ability to grow is not limited, while also providing what help we can for people who have fallen on hard times.

At the same time, we know that health care has always been a challenge in our region and that the hard times we have experienced also resulted in an increase in crime. These trends are not unique to Cold Lake, but our council has taken steps to address these issues and, while there is work still to be done, we have made significant progress.

From our City's growth, to our continued prosperity, to the challenges we will take on as a community, this annual report is meant to give you a view of where we left off in 2022, and where the future might bring us. Please do not hesitate to reach out to me – or any of your elected officials – if you have questions about what we have done, what we are up to, or where we are going as a city.

Craig Copeland, Mayor

# Message from the City Manager

This annual report, of course, is a great chance to revisit what we accomplished as a community in 2022. In our busy lives, it's important to take the time to pause, look back, and take a look around us before we chart our course ahead. All too often, our days are dictated by busy schedules, and we lose sight of where we've come from. This makes it hard to appreciate the progress that we've made – either as individuals, as organizations, or as communities.

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This year, we are presenting our financials and our major projects from 2022, but we are also taking the time to look even further back, comparing pictures of what our area looked like long before three communities – the Town of Cold Lake, the Town of Grand Centre and Medley – were amalgamated into the municipality we now call home.

It's amazing to see the transformation that the community has seen over the years. But as much as things may have changed, the basics generally remain the same. We are positioning our community for long-term sustainability by undertaking the construction of a new wastewater treatment plant, building our Public Works Department a new operations centre, and building recreational facilities that will provide generations with the opportunities to compete and excel.

And the work that we are doing – and that those before us have done – is paying dividends. Cold Lake continues to grow at a respectable rate. The City's 2022 census showed that we grew by

four per cent as compared to the Federal Government's 2021 census, reaching a population of 16,302. Unfortunately, it also showed that about 40 per cent of our residents do not have access to a family doctor. That's why council gave us the go-ahead to create a municipally controlled corporation. The corporation - the first of its kind in Canada - has purchased a medical clinic and will now have a seat at the table with Alberta Health Services when it comes to doctor recruitment. Access to a family doctor has been a concern, but we will continue to work diligently on a solution for our community, even if that means blazing our own trail.

As we move forward, we will continue to provide for our residents while tackling challenges as we must. There is little that we, working as a community, cannot overcome. We will also remember to look back to learn lessons, gauge our progress, and find inspiration. But most of all, we will remain focused on the future of our municipality: The services we provide for one another, the community we want to build together, and the opportunities we will leave for our children.

Our doors at City Hall are always open. If you have a question about a service, program or project, please do not hesitate to reach out, stop by or drop us a line. We are always happy to provide residents with all of the information we can, or to explain a program, service or project to the residents we serve.

Kevin Nagoya, CAO

## CITY COUNCIL

Cold Lake City Council holds its Regular Meetings at City Hall on the second and fourth Tuesday of each month.

On the third Tuesday of each month, council holds its Corporate Priorities Committee Meetings.

Meetings start at 6 p.m., are open to the public, and are streamed online. Links are available on the City's website and social media. Agendas and meeting minutes are available to view online at www.coldlake.com/council.



Back Row: Ryan Bailey (Councillor), Adele Richardson (Councillor), Bill Parker (Councillor), Bob Mattice (Councillor). Front Row: Chris Vining (Councillor), Craig Copeland (Mayor), Vicky Lefebvre (Councillor).

#### **Strategic Priorities**

PILT

#### **Payment in Lieu of Taxes**

The City's legal dispute with the federal government over PILT continues. The matter is expected to go to a tribunal in late 2023 or early 2024 for a decision. The City's position is that the federal government shorts PILT payments by about \$1.4 million each year.



#### **Vulnerable Population**

The City of Cold Lake was able to stand up a shelter for use by the Cold Lake John Howard Society in October of 2022. Council passed a budget of \$625,000 to move, service, and convert a drilling camp onto City-owned land.



#### **Community Safety**

Council added an additional RCMP officer in the 2022 budget, passed a bylaw that prohibited loitering in commercial lanes at night, and took measures to end camping and vagrancy on public and private property.



#### **Medical Clinic**

The City of Cold Lake stood up a municipally controlled corporation and purchased a medical clinic. CL Medical is run by a board of two councillors and three members of the public at large. See page 7 for more.



#### **Aquatic Facility**

The future aquatic facility for the City of Cold Lake completed its public engagement in 2022, with the architectural firm bringing a conceptual design for the facility to council. The 2022 budget also included an operating reserve to ensure that the cost of operating the facility does not result in a significant one-year jump in the tax rate when the facility comes on-line.

# MUNICIPAL CENSUS

During its 2021 budget deliberations, Cold Lake City Council allocated \$45,000 to conduct a municipal census. Because the number of physicians and access to health care has been a priority, council also wanted to gather information about residents' experiences in accessing family doctors.

This was the first municipal census conducted since 2014. It took place from May 2 to June 22, 2022. The data that a census provides allows for the municipality to gain a clear picture not only of how many residents there are, but also provides a more accurate representation of the current residents in the City.

The census took place in two phases. Phase one was self enumeration, allowing households to complete the census online. Door-to-door enumeration then took place from May 16 to June 22. Overall, 48 per cent of households took advantage of the opportunity to self-enumerate, while 38 per cent of dwellings were enumerated in the door-to-door campaign. The data from the 86 per cent of dwellings enumerated was then used to forecast the population from the 14 per cent of dwellings that were not enumerated.



17%
The federal government sector employs 17% of residents.



**27%** Employed residents that work in Cold Lake South.



Largest number of dwellings is in Cold Lake North, accounting for 47% of

accounting for 47% of dwellings while the South had 42% and 4 Wing had 11%.

16,302

Total population in 2022, which includes an increase of 641 residents since the 2021 federal census.



49% (8,016) Cold Lake North 43% (6,970) Cold Lake South 8% (1,316) 4-Wing



Male



Female



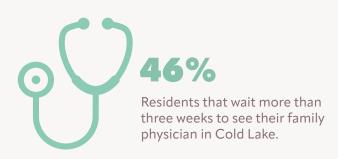
Other/ No answer

# CL MEDICAL CLINIC

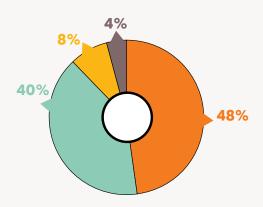
In response to the data collected in the 2022 municipal census regarding access to family physicians, Council decided to take action in a way that would give the community meaningful access and input to the physician recruitment process.

It was determined that ownership of a medical clinic would allow family physicians to be supported while bringing the community closer to the physician recruitment and retention process. Council decided to take the approach of forming a municipally controlled corporation. This corporation, CL Medical, was established in early 2023, and functions at arms length from the City of Cold Lake. It is governed by a board of two Councillors and three members at large, appointed by Council.

A municipally controlled corporation can function as any other private business. It can purchase assets, hire employees, make a profit and choose to either invest any profits back into the business or distribute them to shareholders. In this case, the City of Cold Lake is the sole shareholder in the corporation.



#### **Family Physician**



- Yes, physician in Cold Lake
- No physician
- Yes, physician outside of Cold Lake
- No answer

#### **Physician Access**

#### 18%

Residents able to see their physician within one week.

#### 36%

Residents that travelled outside of Cold Lake for specialized treatment.

#### 40%

Residents that tried to obtain physician in Cold Lake without success.

#### 58%

Residents ages 25-29 that do not have physician.

#### 64%

Residents ages 20-24 that have not attempted to find a physician.

## **FINANCE**

The City of Cold Lake's Finance
Department oversees customer
service at City Hall, financial services,
property taxes, utility billing, accounts
payable, accounts receivable, the
City's financial statements, and the
budget process.

The following pages outline the City of Cold Lake's financial position, and how revenue from municipal taxes is spent to provide municipal services.

More information can be found at www.coldlake.com.

**2022** Distribution of Expenses (Actual)

\$1,514,935 Public Health and Welfare

\$3,056,340 Planning and Economic Development

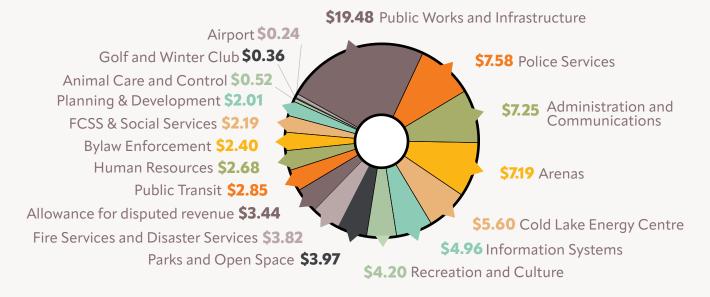
\$6,570,654 Protective Services

**\$10,050,521** General Government

\$10,210,091 Recreation and Culture

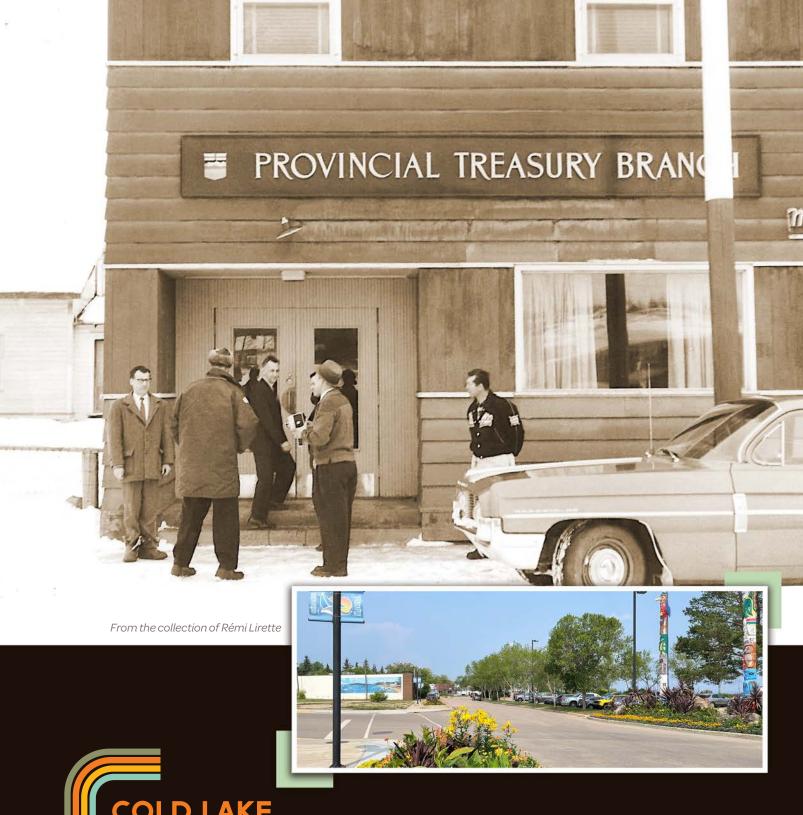
\$17,300,860 Infrastructure

## **Breakdown of Property Taxes Collected**



The above chart shows the City's spending across various service categories, per \$100 of municipal taxes in the 2022 budget. In 2022, for every \$100 of municipal taxes collected, \$80.74 was used in the operational budget while \$19.26 was used to fund capital projects.

Operational Spending \$ 80.74 Transferred to Capital \$ 19.26 \$100.00

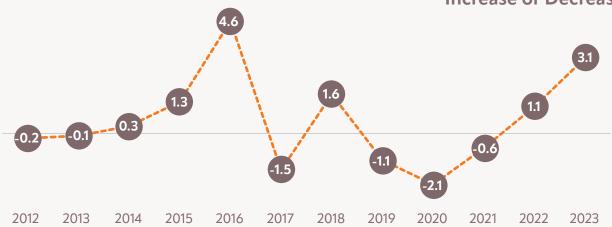


# COLD LAKE THROWBACK

The Provincial Treasury Branch opened in Cold Lake in 1963. It was located in the southwest corner of the Roundel Hotel, across Highway 28 from a business called Ben's Motors. This lot at the corner of Lakeshore Dr. and Highway 28 is now vacant.

## **FINANCE**

#### Average Residential Tax Increase or Decrease (%)



The total amount of property tax paid can vary depending on the municipal tax rate, developments in the community, the province's education property tax, and the seniors property tax. Property taxes are based on market value, including land and improvements. This graph shows the average residential tax increase or decrease over the years, inclusive of municipal property tax, the provincial education property tax, and the provincial seniors property tax. The Government of Alberta sets the amount collected from each municipality to fund education and seniors lodges.

## \$1,016,898

Total dollars given to organizations to support events and programming in 2022.

## **Breakdown of Property Taxes Collected**



Education Tax
 (Alberta School Foundation Fund and Lakeland Roman Catholic Separate School Division)

This tax is levied by the provincial government to fund education across Alberta and is collected by the City of Cold Lake on behalf of the province and school divisions.

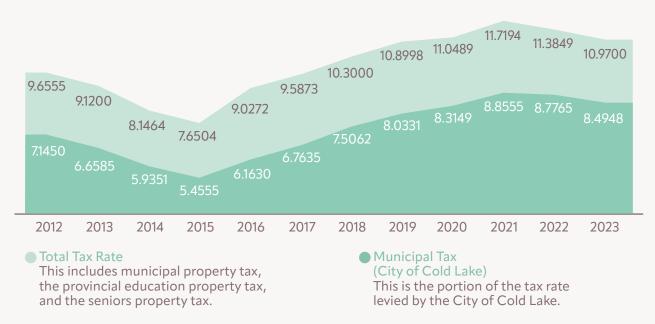
 Seniors Tax
 (Lakeland Lodge and Housing Foundation)

This funds improvements to seniors lodge accommodations in the Cold Lake-Bonnyville area and is collected by the City of Cold Lake on behalf of the local seniors foundation.

Municipal Tax (City of Cold Lake)

This includes infrastructure, recreation and culture, administration, planning and economic development, emergency services, and public health and welfare at the city level.

## Residential Property Tax Rate





This chart outlines the total municipal property taxes paid, and includes a breakdown comparing the total amount of taxes paid by residential and commercial properties.

## **Statement of Operations**For the year ended December 31, 2022

	BUDGET	2022 ACTUAL	2021 RESTATED
Revenue			
Net municipal taxes	\$ 21,373,560	\$ 21,402,275	\$ 20,655,615
Government transfers	11,664,464	11,802,981	12,531,167
Sales and user charges	10,629,885	10,913,828	9,838,914
Penalties and cost on taxes	315,000	3,724,771	3,229,465
Rentals	1,193,231	1,260,088	991,969
Franchise and concession contracts	1,040,827	1,232,051	1,011,931
Investment income	575,000	1,210,004	1,793,596
Other	208,100	1,202,648	500,279
Licenses and permits	232,400	387,047	264,688
Fines	145,000	55,799	70,131
Development levies	-	215	136,188
Total Revenues	47,377,467	53,191,707	51,023,943
Expenses			
Transportation systems	8,015,758	14,939,288	14,812,748
Recreation and culture	10,135,263	13,592,644	11,222,759
Utility systems	7,924,774	9,624,398	10,787,901
Administration	6,901,362	9,477,381	9,589,299
Police and bylaw enforcement	4,655,314	5,085,412	4,330,888
Planning and development	1,707,079	3,003,967	1,638,685
Fire and emergency services	1,405,991	2,006,401	1,847,839
Public health and welfare	1,598,037	1,764,676	1,652,379
Council	723,700	793,454	415,280
Other	4,310,189	-	19,000
Total Expenses	47,377,467	60,287,621	56,316,778
Excess (deficiency) of revenue over	-	(7,095,914)	(5,292,835)
expenses — before other revenues			
Other revenues (expenses)			
Government transfers for capital	8,695,800	10,277,162	19,330,238
Contributed tangible assets	-	371,089	89,000
Loss on disposal of assets	-	(436,911)	(1,195,847)
Total other revenues (expenses)	8,695,800	10,211,340	18,223,391
Excess (deficiency) of revenue over expenses	8,695,800	3,115,426	12,930,556
Accumulated surplus, beginning of year	363,193,951	363,193,951	350,263,395
Accumulated surplus, end of year	371,889,751	366,309,377	363,193,951
Acquisition of tangible capital assets	\$ 29,291,000	\$ 20,745,586	\$ 20,935,705

### **Statement of Financial Position**

For the year ended December 31, 2022

	2022 ACTUAL	2021 RESTATED
Financial assets		
Cash and temporary investments	\$ 11,856,318	\$ 12,738,306
Taxes and grants in place of taxes	1,916,745	821,095
Trade and other receivable	4,122,940	3,861,313
Land held for resale	1,087,000	1,055,100
Investments	72,259,728	75,454,285
	91,242,731	93,930,099
Liabilities		
Accounts payable and accrued liabilities	15,918,040	11,440,311
Deposit liabilities	1,225,499	1,392,636
Deferred revenue	7,136,998	6,112,111
Employee benefit obligations	1,193,258	1,291,781
Long-term debt	42,897,719	45,652,905
Landfill closure post-closure liability	74,845	37,423
	68,446,359	65,927,167
Net financial assets	22,796,372	28,002,932
Non-financial assets		
Tangible capital assets	342,761,193	334,508,944
Inventory of supplies and materials	412,664	464,296
Prepaid expenses	339,148	217,779
	343,513,005	335,191,019
A communicate of committee		
Accumulated surplus	\$ 366,309,377	\$ 363,193,951
Debt limit projections		
Debt limit Dec 31, 2022	\$ 87,227,060	
Total debt Dec 31, 2022	(42,897,719)	
Unused portion of debt limit Dec 31, 2022	44,329,341	
Debentures to be paid in 2023	2,863,890	
New debentures taken in 2023	(11,000,000)	
New debentures to be paid in 2023	117,505	
New debentures to be taken in 2023	(7,000,000)	
Overdraft — Line of credit	(10,000,000	
Projected unused debt limit Dec 31, 2023	\$ 19,310,736	

## **FINANCE**

## Breakdown of Accumulated Surplus As of December 31, 2022

Unrestricted Surplus December 31, 2022 After Non-Cash Items		\$ 11,291,310
Non Cash Items		(7,878,497)
Total Internally Restricted Surplus Dec. 31, 2022		(47,276,096)
Other	2,204,395	
Planning & Development	1,506,256	
General Government	2,480,486	
Community Services	8,647,693	
Public Works & Infrastructure	32,437,266	
Surplus restricted internally for projects		
Balance of Accumulated Surplus December 31, 2022		66,445,903
Equity in Tangible Capital Assets		299,863,474
Accumulated Surplus December 31, 2022		\$ 366,309,377

## Local organizations supported

In 2022, Cold Lake Council proudly supported these organizations to run programs and events in the community.

4 Wing Personnel Support Program	Cold Lake Sailing Association
Aeros Junior A Hockey Club	Cold Lake Victim Services Society
Age Friendly Cold Lake	Community Futures Lakeland
Apega Lakeland Branch	Extreme Mudfest
Ardmore 4-H Beef Club	Grand Centre Lions Club
Art Smith Aviation Academy	Hearts for Healthcare
Cheer Force Members Association	Kids' Time Out
Cherry Grove Recreation & Agricultural Society	Kinosoo Performing Arts Association
Cold Lake Agricultural Society	Lakeland Gymnastics Club Society
Cold Lake Alpine Ski Society	Lakeland Multicultural Association
Cold Lake Bicycle Skills Park	MS Society of Canada
Cold Lake Fighter Jets Football	Pirouette School of Dance Society
Cold Lake Figure Skating Club	Ride for Dad
Cold Lake Filipino Basketball	Riverland Recreation Trail Society
Cold Lake John Howard Society	Ronald McDonald House Charities
Cold Lake Junior B Ice Hockey	Titans Boxing Club Inc.
Cold Lake Minor Hockey Association	Treaty 6 Contemporary Art Festival
Cold Lake Music Festival Association	Tribal Chiefs Ventures Inc.
Cold Lake Public Library	Tri-Town Museum Society
Cold Lake Regional Chamber of Commerce	Wild North Eclectic Society

## COLD LAKE AIR WEAPONS RANGE

The City of Cold Lake achieved its goal of permanent, stable funding through the former I.D. 349 when Order In Council 121/2020 came into effect. The order annexed the former I.D. 349 to the M.D. of Bonnyville and mandates a formula for distribution of property taxes from the former Improvement District. The distribution formula was made through a consensus between the City of Cold Lake, M.D. of Bonnyville, Town of Bonnyville, and the Village of Glendon.

The formula provides the M.D. with money for road maintenance and administrative costs, a base amount for all urban municipalities, and then divides the remainder between the urban municipalities on a per-capita basis. The per capita numbers are updated by the province periodically.

The following charts demonstrate the impact that this funding has on the City.





- Capital Budget
- Revenue from CLAWR for Capital Budget
- Operating Budget
- Revenue from CLAWR for Operating Budget



# PLANNING AND DEVELOPMENT

It was another busy year with an increase in building and development activity, as well as several new projects that were launched.

Work continued on the City's new Land Use Bylaw, which was formally adopted by Council in February of 2023.

The City also adopted a new bylaw to regulate the operation of taxi services in the City, aimed at enhancing the safety of taxi vehicles and ensuring that rates are displayed clearly for customers.

The City issued a Notice of Intent to Annex two quarter sections of land from the M.D. of Bonnyville that are located adjacent to English Bay Road.

The proposed annexation is being driven by a planned estate-style residential development. Discussions with landowners commenced in the fall of 2022, with a formal annexation application to be submitted to the Provincial Land and Property Rights Tribunal for formal approval in 2023.

Significant permits issued during 2022 included the new Stepping Stones Crisis Centre, a new commercial development at the Tri-City Mall, and the new Public Works Operations Centre. The City also approved a new facility for the John Howard Society.

Another significant milestone was the approval of the first new residential subdivision in over eight years. A 37-lot expansion of the Parkview neighbourhood, located just west of the hospital, was approved, with construction expected to start in 2023.

The City also launched a project in conjunction with the M.D. of Bonnyville to develop an Intermunicipal Trails Plan. The plan will identify potential trail links between the City and areas in the M.D. The consulting team spent several weeks in the area during the spring and summer of 2022 talking with trail users, as well as conducting an online survey to gather feedback. The final plan is expected in 2023.

## **Housing Starts and Development Permits**

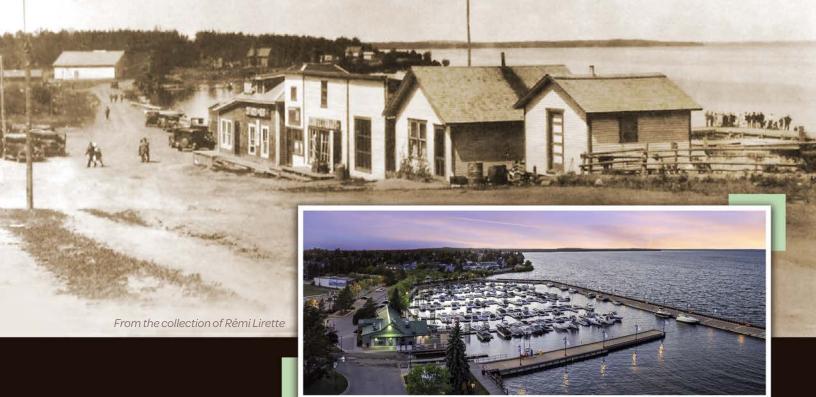


\$40,124,810

Total construction value of all building permits issued in 2022.



The Cold Lake Marina has always been a focal point of the community for both locals and visitors, and has seen significant expansion since 1931. The marina now boasts over 230 slips, a renovated boat launch, kayak storage, and fuel for sale.



Progress at the marina is set to continue. The City of Cold Lake recently took ownership of the facility from the federal government, and has drafted plans for its expansion. While the expansion project has not been funded, the plans can be seen at www.coldlake.com/PlansReportsStudies.

# COLD LAKE TRANSIT

As 2022 arrived, Cold Lake Transit saw the impact of COVID-19 related health restrictions slowly fade. As a result, ridership on Cold Lake Transit gradually increased. Student ridership saw a large jump in 2022 as students returned to school full time. In total, Cold Lake Transit accommodated a 34-per-cent increase in ridership over the previous year.

In March of 2022, the City of Cold Lake entered into an agreement for the Alberta Relief for Shortfalls for Transit Operators (RESTOR), which included a commitment to take steps towards increasing housing supply, density, and affordability. The City received just over \$123,600 in RESTOR funding, utilizing it to cover the reduced revenue received from special transportation, and to maintain the Cold Lake Transit's safe operation through the COVID-19 pandemic.









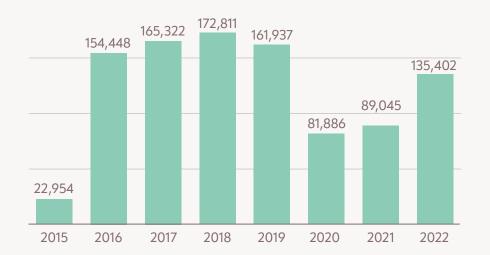


The City also purchased a used low-floor transit bus to offset the much older MCI bus that was in rotation as a backup. Having the new low-floor bus will ensure that Cold Lake Transit consistently offers service accessible to people with mobility concerns across both routes. This bus was retrofitted externally to match the branding of the rest of the City Transit Fleet.

While 2018 was Cold Lake Transit's busiest year with over 172,800 rides, the health restrictions in 2020 saw a drastic decrease in ridership of almost 53 per cent. Since then, ridership has increased by 65 per cent to just over 135,400 rides in 2022, representing a strong return to the use of public transit in the City of Cold Lake.



## Yearly Ridership 2015-2022



**98,973**Total litres of fuel consumed by both buses in 2022.

## **INFRASTRUCTURE**

The City of Cold Lake's Infrastructure
Services Department encompasses many
different functional areas. These include
Engineering, Geographic Information
Systems, Water and Wastewater
Treatment, Water Distribution and
Collection, Waste and Recycling, Fleet
Maintenance, Roads, the Cold Lake
Regional Aerodrome, and Cold Lake
Transit.

The City's annual Capital Street Improvement Program is the core road maintenance program delivered by the City. It is governed by a road analytics program that uses the surface distress index of the roadways to assist the Engineering Department in determining the most cost-effective plan to upgrade, repair, and reconstruct the road system each year.

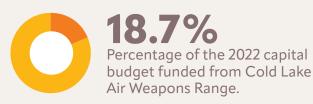
The 2022 Capital Street Improvement Program received about \$2 million in funding. On average, roughly \$2 million in work is required each year to maintain the condition of the City's road infrastructure at its current condition and this level of spending is consistent with achieving maintenance goals. About \$1.48 million was spent on road projects outside of the Street Improvement Program for a total of \$3.52 million in road infrastructure spending in 2022.

Other capital projects have significant impacts on road conditions. The Lakeshore Drive Infrastructure Improvements project, for instance, will improve all underground pipes, improve drainage in the area, improve slope stability on the lake side of the road, add a linear parkway and rebuild the road entirely.

Construction on this project is expected to begin later in 2023.

120,933

Total metres of line painting completed in 2022.





## **2022** Concrete Rehabilitation (linear metres)

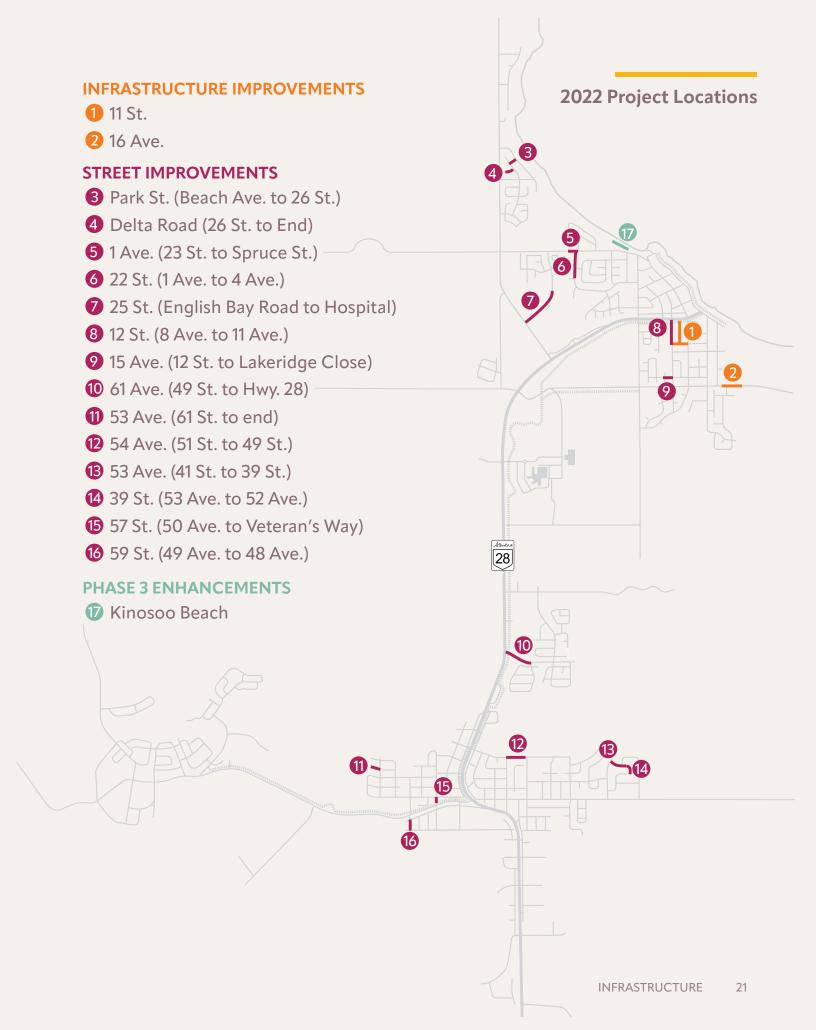
148 Separate curb



216 Curb and sidewalk

874 Concrete crack sealing

**1,097** Street improvement



## **INFRASTRUCTURE**

**Capital Projects 2022** 

Each year, a number of capital projects are completed to enhance the community. Capital budget details can be found at www.coldlake.com/budgets.

Project Name	APPROX. VALUE ENG. AND CONST.	START	COMPLETION
Wastewater treatment facility upgrade	\$15,000,000	Mar. 1, 2021	In progress
Pressure releasing valve program	\$1,152,634	Apr. 1, 2021	Jan. 1, 2022
Aircraft maintenance engineering program facility	\$202,610	July 1, 2021	In progress
Lakeshore drive infrastructure improvements	\$15,000,000	July 1, 2021	In progress
11 street underground and road	\$3,470,000	Nov. 1, 2021	June 1, 2023
Aquatic centre preliminary design	\$155,081	Nov. 1, 2021	Jan. 1, 2023
Kinosoo Beach pavilion design	\$115,000	Nov. 24, 2021	In progress
602 Beach Avenue Lakeshore erosion control	\$200,000	Jan. 12, 2022	Apr. 11, 2023
2022 Street improvement program	\$2,064,945	Jan. 31, 2022	Nov. 9, 2022
2022 Road matrix update	\$100,000	Feb. 25, 2022	May 1, 2023
16 Avenue underground and road rehab	\$1,287,324	Mar. 17, 2022	Dec. 1, 2022
Highway 28 traffic operation improvements	\$129,494	Mar. 23, 2022	Dec. 1, 2022
North Fire Hall feasibility study	\$51,635	Mar. 30, 2022	In progress
Multi-use barge	\$300,000	April 25, 2022	July 1, 2023
North Arena 2022 reno	\$1,427,389	July 14, 2022	May 5, 2023
Wetland replacement CL sport field	\$897,920	July 14, 2022	In progress
Multi-use court	\$311,465	Aug. 24, 2022	In progress
4716 40 Avenue temp shelter	\$682,948	Oct. 31, 2022	Jan. 13, 2023
Bids and tenders software	\$3,300	Nov. 30, 2022	In progress
Airport expansion plan 2022	\$59,880	Dec. 12, 2022	In progress
Kinosoo Beach phase 3	\$2,494,000	June 1, 2021	July 1, 2022





Main Street was, and remains, a home for many local businesses. While Main Street is now considered to be in "Cold Lake South," the top photo above was taken in 1956 on Main Street Grand Centre, looking east from 50 Avenue and 52 Street.



Lakeshore Drive and 8 Street in the 1920s. The bank of the lake has since eroded and these buildings no longer exist. The building at the right would now be right across from St. Dominic Parish. In its place is now the viewing platform overlooking the marina.

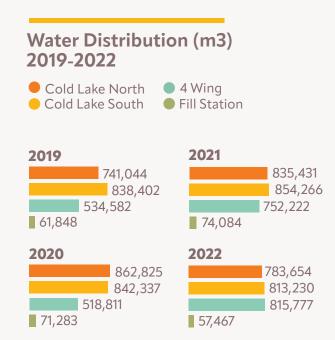


## **INFRASTRUCTURE**

The City of Cold Lake operates the Cold Lake Water Treatment Plant under contract with the Cold Lake Regional Utility Services Commission. In 2021, the treatment plant began producing water for distribution and sale to the Bonnyville Water Commission.

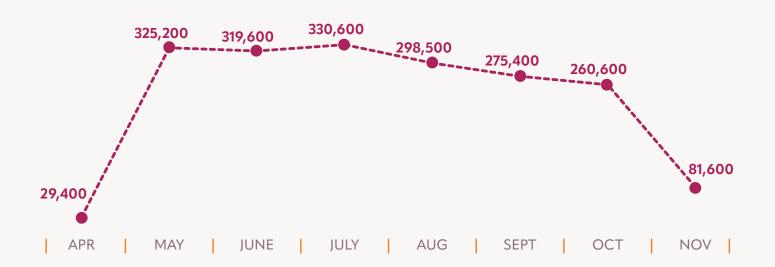
Over one million cubic metres of water were distributed to the Bonnyville commission, or just over 2,823 cubic metres each day, down from about 3,500 cubic metres a day sent via the 41-kilometre transmission line in 2021.

Water distribution also fell slightly in Cold Lake North and South in 2022, as well as at the water fill station, although 4 Wing Cold Lake bucked the trend and saw an increase in distribution.



**1,030,636**Total water (m3) distributed to Bonnyyille in 2022.

2022 Wastewater Treatment Facility (m3)



## INFRASTRUCTURE

The 2022 Capital Budget was passed with just under \$24.6 million in projects, many of which are delivered through the Infrastructure Services Department.

The Public Works Operations Centre also received an additional \$11 million in funding so that it can progress to completion of the current phase. Work preparing the site of the new building has begun with construction also expected to begin in 2023.

In 2022, the City facilitated concrete recycling, which represented 29 per cent of all material recycled by weight. Concrete recycling occurs on a periodic basis as enough material is collected.

Cardboard remains the main recycling commodity, with 1,582 tonnes being collected and baled at the Material Recovery Facility, down from 1,889 tonnes in 2021.

## Top 3 Recycling Streams by weight (tonnes)



53%

1,582 tonnes of cardboard was recycled in 2022, which was 53% of the total weight of recyclables.



29%

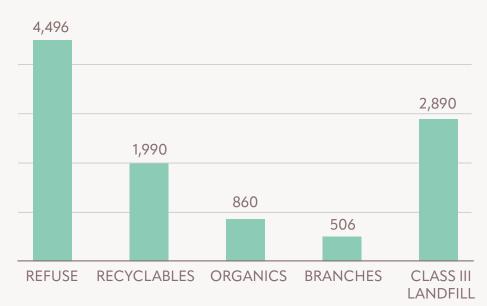
856 tonnes of concrete was recycled, which was 29% of the total weight of recyclables.



8%

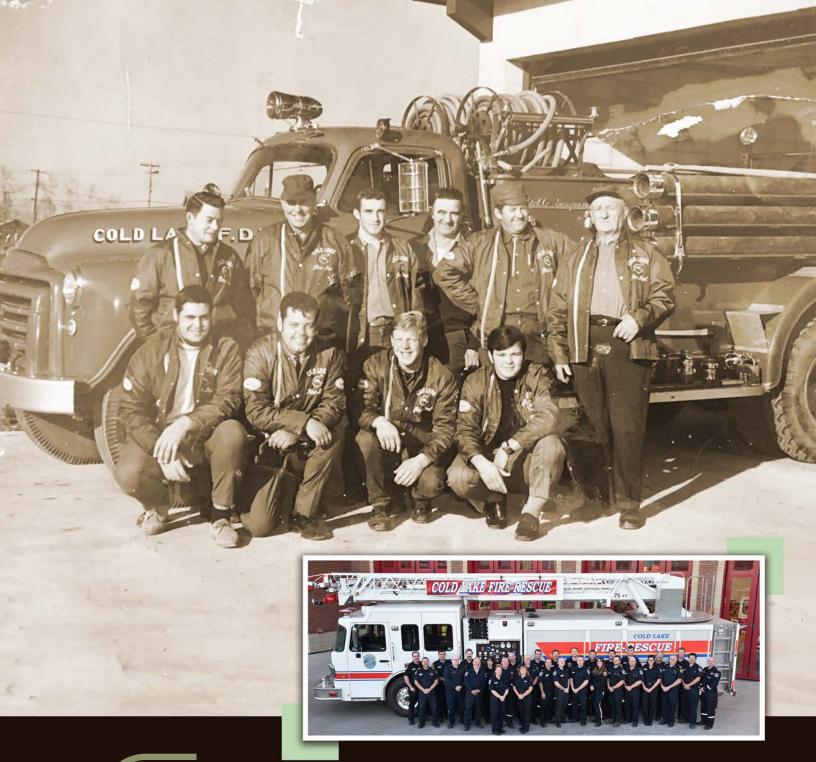
249 tonnes of mixed paper was recycled, which was 8% of the total weight of recyclables.

## Waste and Recyclables 2022 (tonnes)



26,635

Total vehicles that entered the Waste Management facility in 2022.





With over 60 members today, Cold Lake Fire-Rescue continues to put in the time and training to ensure they are ready to serve their community. In 1998, the Cold Lake and Grand Centre Department merged to form Cold Lake Fire-Rescue.

# COLD LAKE FIRE-RESCUE

With the lifting of restrictions due to the Pandemic, returning to normal operations was a priority. Cold Lake Fire-Rescue members were able to participate in regional certified training courses. Gathering in the fire stations for skills maintenance training was also reintroduced to improve morale and redevelop team dynamics.

In spite of the changing restrictions, Cold Lake Fire-Rescue managed to complete a regional National Fire Protection Association (NFPA) 1001 Professional Firefighter program, and run a recruit class for eight firefighters in 2022.

Cold Lake Fire-Rescue is responsible for ensuring that our people and equipment are ready to safely and effectively respond to emergency incidents.

This response capability is maintained by a cadre of 60 plus "Paid on Call" firefighters and three headquarters staff, who are onduty around the clock.

#### **2022 Statistics**

6 Lock box installations

7 Occupancy loads

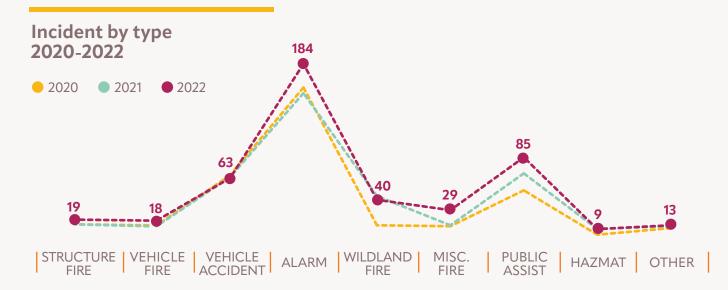
14 Class tours (250 students)

**20** Students (Fire extinguisher courses)

23 Fire inspections

15,511

Total volunteer hours for all Cold Lake Fire-Rescue members in 2022.

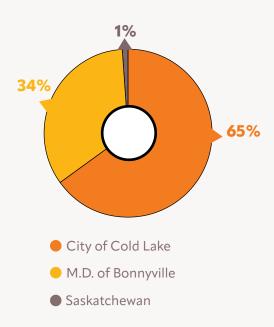


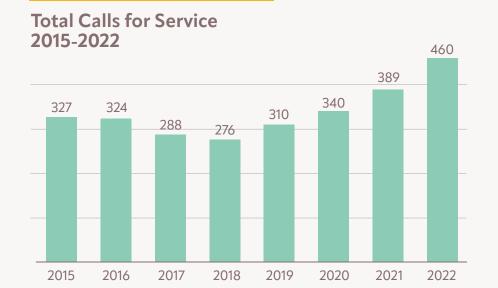
Cold Lake Fire-Rescue firefighters spent 7,772 hours on operational taskings in 2022, along with 2,901 hours for skills maintenance and 1,992 certified training hours. This has allowed Fire-Rescue to maintain a high level of qualifications, with 79% of the firefighters qualified to NFPA 1001 Level 2 standard for professional firefighters.

Cold Lake Fire-Rescue serves the City of Cold Lake, a large portion of the M.D. of Bonnyville, Cold Lake First Nations, Elizabeth Métis Settlement, and a portion of the Rural Municipality of Beaver River, Saskatchewan, for a total area of approximately 2,500 square kilometres.

Emergency services provided are: urban and rural fire suppression; rescue operations including vehicle extrication and technical rescues (confined space, trench, surface ice, and rope rescue); and special operations including urban-wildland interface firefighting and dangerous goods response.

## **Incident by location 2022**





**2,500**Total square kilometres covered by Cold Lake Fire-Rescue.

## MUNICIPAL ENFORCEMENT

In 2022, Cold Lake Municipal Enforcement operated with six Community Peace Officers working in an eight-hour rotating schedule, three part-time Bylaw Officers, and two casual bylaw officers. In the 2023 operating budget, council funded a shift to 24-hour coverage.

Municipal Enforcement works to inform the public about municipal bylaws, educate the public about compliance, and works to enforce the bylaws.

Officers also enforce speeding regulations through the use of radar, joint initiatives

with the RCMP detachment, as well as through passive speed signs which are moved throughout the community to inform motorists of the speed they are traveling.

Municipal Enforcement also patrols City parks and facilities, ensuring public safety issues are noticed and performing lock-up duties as needed.

Municipal Enforcement also performs animal control duties throughout the community, including on 4 Wing Cold Lake.

7,844

Total patrols by Cold Lake Municipal Enforcement in 2022.

#### Municipal Enforcement Total Calls 2014-2022

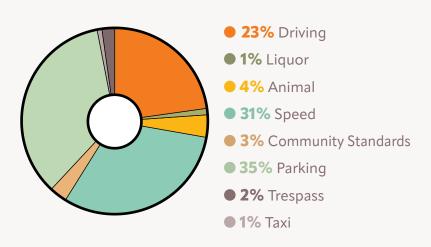


Late 2022, during the 2023 budget process, council voted to waive the 2023 fees for animal registration. This would allow the new Animal Care and Control Centre to establish a baseline for animal registration and owners' contact information for animal licence renewals.

The new Animal Care and Control Centre began its operations in 2023, and detailed information about its operations will be made available in next year's annual report.

For more information about pet licences and animal care and control, visit the City of Cold Lake's website at www.coldlake.com/animalcare.

## Breakdown of Fines issued in 2022



#### **2022 Statistics**

**97** Written warnings



**274** Property clean-up orders

**452** School zone patrols

**512** Traffic tickets issued

**652** Property related complaints

#### Community initiatives and events

Bike Rodeo

Bullarama

Cheerleader Car Wash

Cold Lake Air Show – Full Throttle

Cold Lake Cruisers Car Show

Drive in Movie – Agriplex

Emergency Preparedness BBQ

Halloween Presentation

Hearts for Healthcare – Fun Run

National Public Work Week

Orange Shirt Day

Terry Fox Run

**Transit Patrols** 

Treaty 6 Days

Rainbow Run

Ride for Dad

Skijouring



In 1928, the Beaver River Bridge was located west of the present bridge's location. The bridge is part of Highway 28 – an important link for residents and commerce, connecting the City of Cold Lake with Edmonton, and many communities along the way.

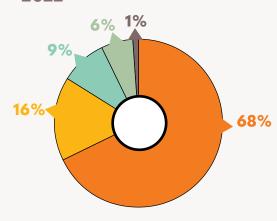
## **COLD LAKE VICTIM SERVICES**

Cold Lake Victim Services is proud to have been serving the community of Cold Lake and area for 31 years, assisting those impacted by crime or tragedy.

In 2022, Cold Lake VSU assisted approximately 1,700 people with 1,212 files. Cold Lake Victim Services seeks to ensure that its clients work towards a state of well-being after experiencing a crime or tragedy.

Cold Lake Victim Services is a not-forprofit organization, which operates under the guidance of the RCMP. The program consists of an RCMP Liaison Officer, a volunteer Board of Directors, a group of volunteer advocates and three staff members with a mandate to help people through difficult times.

#### Incident by location 2022



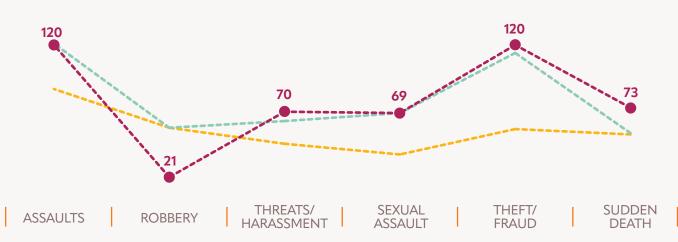
- City of Cold Lake
- Cold Lake First Nations
- M.D. of Bonnyville
- Elizabeth Métis Settlement
- Other

#### Incident by type 2020-2022

**2020 2021** 

**2022** 

Domestic and family violence saw a decrease in 2022 with 531 incidents compared to 677 in 2021.



## **COLD LAKE RCMP**

The Royal Canadian Mounted Police at Cold Lake had a detachment strength of 44 personnel in 2022. The detachment was comprised of 1 Staff Sergeant, 2 Sergeants, 5 Corporals, 25 Constables, and 11 Detachment Clerks (7 Municipal employees and 4 Public Service employees).

The detachment area is geographically large and diverse, covering the City of Cold Lake, the eastern portion of the M.D. of Bonnyville, the Cold Lake First Nations, and the Elizabeth Métis Settlement.

Cold Lake generated at total of 11,410 files in 2022; an increase of 662 files, or 6.2 per cent, when compared to 10,748 files generated in 2021. Of the total, 7,558 files were generated in the City of Cold Lake, a 12.4 per cent, or 834 file increase, when compared to 6,724 files generated in 2021. The Cold Lake RCMP detachment generated 3,852 files outside the City of Cold Lake, a 172 file decrease or -4.27 per cent, when compared to 4,024 files generated in 2021.

# Location of Calls 2022 16% City of Cold Lake M.D. of Bonnyville

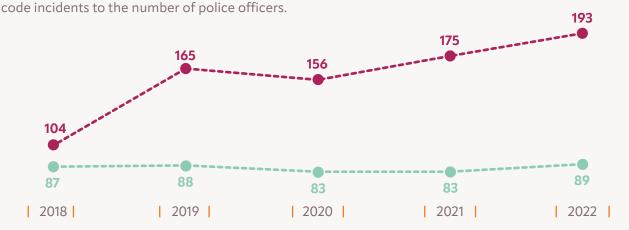
Cold Lake First Nations

Elizabeth Métis Settlement

# Criminal Code per Member (City of Cold Lake) This chart outlines the criminal code incidents per Regular Member within the City of Cold Lake boundaries. It shows the proportion of criminal

Cold Lake Detachment

 Municipal detachment averages with 10,000-20,000 population



#### Police Units 2022 Stats



#### **General Duty**

- Responded to 11,410 calls for service
- 7,558 calls in the City of Cold Lake
- 1,092 prisoners held in Cold Lake detachment cells



#### **Lakeland Crime Reduction Unit**

- \$2,800,000 recovered stolen property and vehicles
- 133 total arrests
- 315 charges laid
- 70 arrested on warrants

**PDS** 

#### Police Dog Service 'Harp'

- 240 total files (all detachments)
- 67 captures
- 745 hours deployed
- 49 firearms related files (20 in the City of Cold Lake)
- 500 captures since arriving to Cold Lake



#### **General Investigation Section**

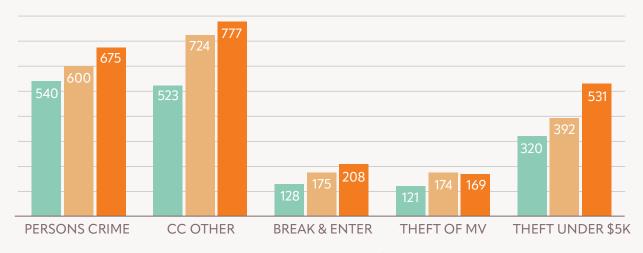
- 36 major case files
- 68 charges laid
- 30 judicial authorizations
- 46 drug trafficking related charges

**Crime by Type** (City of Cold Lake)

202020212022

2,567

Total number of property crimes in 2022 a 38% increase from 2020.



This chart outlines the crimes within City of Cold Lake boundaries.

# COLD LAKE AND DISTRICT FCSS

In 2022, Cold Lake and District FCSS and the Cold Lake Family Connections Centre employed 10 program-related staff positions. Its operations and programming are overseen by a committee consisting of five volunteers and two Council members.

FCSS's goal is to provide locally driven, preventative social initiatives that are based on current issues in the community and which aim to improve the quality of life for individuals and families. FCSS also lends equipment that can be used to host community events, including games and toys. In 2022, the resource lending library was accessed for 421 items, supporting events attended by over 2,780 people.

When a community member requires access to programs or services, FCSS staff endeavor to bridge the gap between community members and a variety of service providers, widening the safety net available. Services include low-cost housing, addictions, financial supports, mental health services and more.

#### **2022 Statistics**

**407** Income tax returns processed

**421** Resource Library Rentals

**524** Turkeys collected

1,000 Counselling clients to date

**1,326** Meals on Wheels deliveries

\$72,600

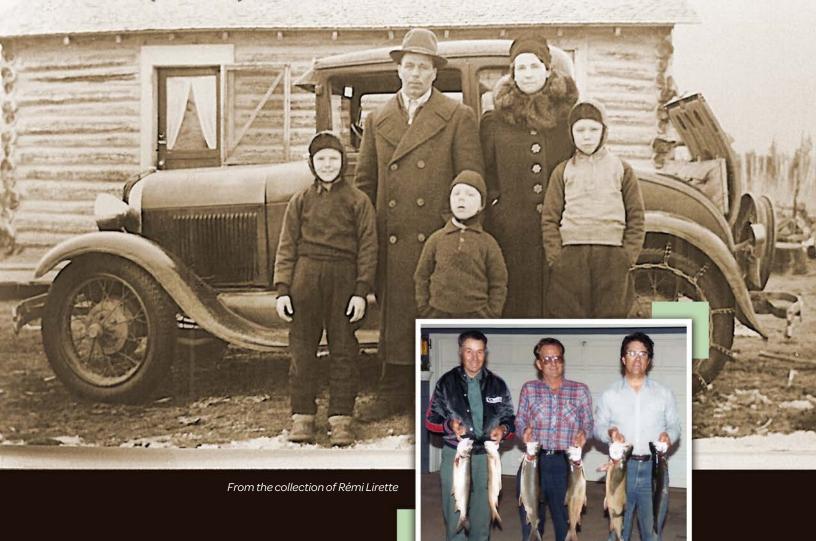
Total grant funding disbursed into community for development initiatives in 2022. For more information on grant programs, visit www.coldlake.com/grants

## Information and Referrals





Family is the core of the FCSS vision. Below, Rémi Lirette (centre, front) is pictured with his father Arthur, mother Reine and two brothers, Marcel (front left) and Gerard in the winter of 1939-1940.



The inset photo is of Rémi (far right) and his brothers Gerard (far left) and Marcel after a successful fishing trip in 1983. Some of Rémi's collection of historical photos of Cold Lake, Grand Centre, and Medley are featured throughout this annual report.

# COLD LAKE AND DISTRICT FCSS

# 2022 Programs and Services



#### **Families**

- Active parenting
- Baby connections
- Car seat safety
- Circle of security parenting
- Cooperative parenting and divorce
- CLFN parenting series
- Effective co-parenting
- Emotion coaching
- End of summer celebration
- Family night programming
- Financial literacy kits
- Information, support and referrals
- Intergenerational event
- Kids have stress too
- National child's day
- National family week
- Positive discipline in everyday parenting
- Psychological parenting sessions
- Routine charts
- Toy & book lending library
- Triple P series

# CY

#### **Children and Youth**

- Adulting 101
- ASQ screening/infant massage
- Cold Lake Youth Council
- Community helpers
- Day trippers
- Global exploration
- Grief and loss support for youth
- Healthy, wealthy and wise
- Healthy relationships
- Home alone/Lego
- It's not right
- Junior garden gnomes
- Literacy/sensory exploration
- Mystic tea
- Nature play/gross motor play
- No school Fridays
- Preschool development
- Science lab
- Student leadership
- Virtues colouring contest
- Youth empowerment and engaging tween
- Youth cooking
- Youth emotion kits
- Youth epic summer squad
- Youth mentorship
- Youth volunteers

## A Adult

- Budget friendly meal prep
- Community friends
- Compass for the caregiver
- Couple's date night
- CVITP Volunteer Income tax program
- Emergency management training
- Form assistance
- Gratitude journaling
- Grief and loss workshop
- Information, support and referrals
- Meals on wheels
- Money talks
- Personal development
- Volunteer AB membership
- Volunteer opportunities
- Word wizards/ mathemagicians

Cold Lake and District FCSS assists the community through preventative programming and services, including the delivery of information and referral services.

# CD

# **Community Development**

- · Bead with us
- Bully free events
- Cold Lake Interagency
- Cold Lake turkey race
- Community needs survey
- Equipment loan out
- Everybody say love
- Fill-a-bus/Board kits
- Full circle/First impressions
- Industry in community
- Just in case
- Opioid overdose coalition
- Men's muscle kits
- National Day for Truth and Reconciliation
- Neighbourhood block party
- Pride month/Human rights
- Rainbow run
- Restorative justice
- Rural mental wellness coalition
- Shoreline cleanup
- Snow angels/Lawn busters
- Suicide prevention vigil
- Volunteer appreciation
- Volunteer fair
- Volunteer management
- Wills, estates and directives
- Women of Influence

## S

## Seniors

- Cooking for one
- CREAT-Community Response to Elder Abuse
- Diverse generations
- Healthy, wealthy and wise
- Intergenerational programming
- International day of the older person
- Making tough decisions
- Making your age-inplace plan
- National financial literacy month
- National seniors week
- Pie social
- Preparing for retirement
- Seniors activity kits
- Seniors and scams
- Seniors forms assistance
- Soup and Savvy
- Volunteer connections
- Volunteer opportunities

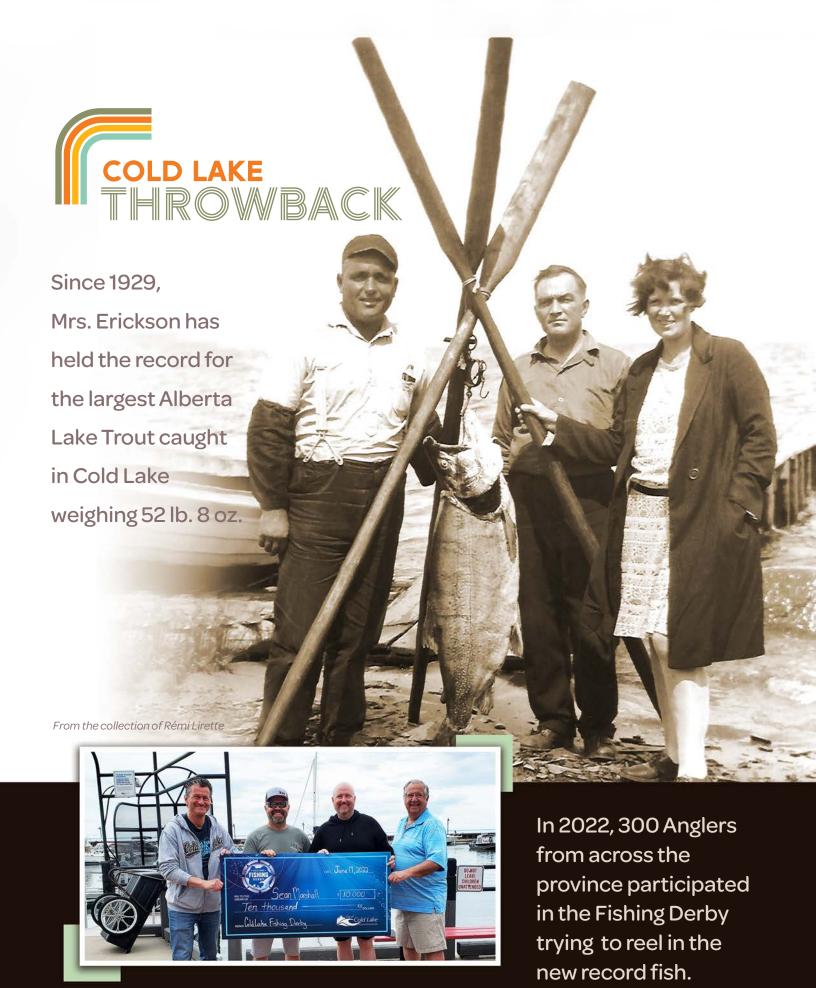
## AP

## **Additional Programs**

- Art attack
- Bee-awareness kits
- Book of Love
- Colourful experiences
- Emotion kits
- Garden gnomes
- Mascot day
- Parent/Caregiver wellness kits
- Pottery for youth
- Snack bags for children and youth

3,804

Total Adaptive Transit rides given in 2022.



# COLD LAKE ENERGY CENTRE

The Energy Centre started 2022 off with health restrictions in place. Those were dropped in February, so staff cautiously moved forward with planning programming. With the pandemic behind us, the facility more than doubled new members to 3,147 from 1,429 in 2021.

Facility drop-ins also returned in similar fashion with 5,808 drop-ins in 2022, compared to 2,753 the year prior.

Large events were slow to return, but by April public events were back in full swing with over 1,500 people attending the Energy Centre's Easter Party. Summer events such as Canada Day and Aqua Days also returned, and attracted over 8,000 people between the two events, despite challenges with weather.

Cold Lake North Arena underwent an interior renovation which included updated dressing rooms, lobby, and viewing area. The renovation also included new washroom facilities as well as a new upper level viewing section. All areas have new flooring, doors, paint, lighting, and a new etched glass trophy case has been installed in the facility.

3,826

Total memberships issued in 2022, which includes the climbing wall and Cenovus Energy Wellness Centre.

## **Top 10 Events**

Event	Attendance
Canada Day	5,000
Aqua Days	3,000
Full Throttle Festival	2,000
Easter Party	1,500
Santa Claus Parade/Kick-off	1,500
Remembrance Day	1,000
Holiday Dreams	890
Winter Canival (Snow Fever)	800
Kids Halloween Party	400
Cold Lake Fishing Derby	300

#### 2022 Revenue

- \$12,998 Thomas Varughese Memorial Field
- \$21,461 Outdoor Fields
- \$24,777 Climbing Wall
- \$44,928 Facility Rentals
- **\$48,736** Drop-ins
- \$56,176 Programs
- \$76,696 Reid Field House

**\$193,111** Marina

**\$329,373** Memberships

**\$490,693** Arena Rentals

# COLD LAKE GOLF & WINTER CLUB

This was the 10th season since the City of Cold Lake took over operations of the Golf and Winter Club and the sixth season of complete turf maintenance responsibilities.

Since taking over turf maintenance responsibilities, the course conditions continue to improve as more projects on the course are completed.

The facility welcomed 326 bookings throughout 2022. This included all curling and golf league play, tournaments, and all bookings that took place within the facility.

Men's and Ladies' golf leagues returned for 2022, running from May until September. All of our club tournaments returned back to normal play, bringing back the social atmosphere in the club.

Membership went down from 211 to 198 in 2022. Improvements to four more of the bunkers most needing attention were completed. Planning is underway for more improvements for the Cold Lake Golf & Winter Club's bunkers in 2023.

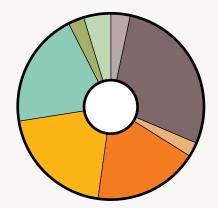
#### **Golf Events**

Event	Attendance
Mens Open	36
Ladies Open	36
Seniors Open	46
Swing & Sweep	72
Club Championships	33
Ladies Night (weekly)	14-30
Mens Night (weekly)	12-29
Military Members	98
Total Members	198

\$48,000

Total raised at the Ronald McDonald Charity Scramble hosted by the Cold Lake Golf & Winter Club

#### 2022 Revenue



- \$206,736 Green Fees
- \$150,425 Cart and Club Rentals
- \$147,686 Pro Shop Sales
- \$135,689 Memberships
- \$33,455 Other
- \$26,480 Curling Ice Rentals
- **\$20,150** Advertising
- \$18,500 Driving Range



Total rounds of golf played has increased with 15,770 rounds in 2022 compared to 10,098 in 2016.



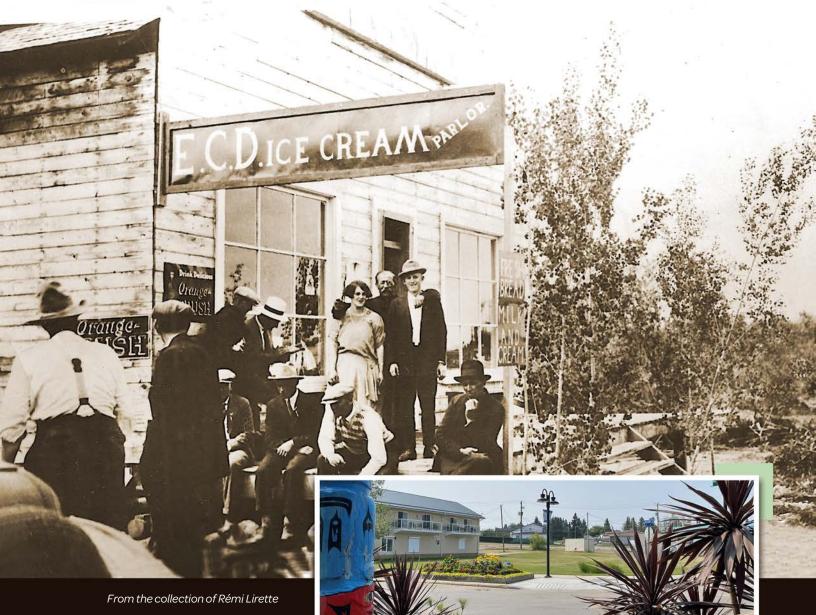


From the collection of Rémi Lirette

(Back row, L-R) Laurence Eason, John Demeriez, Rémi Lirette, Ernie Penner (Front row, L-R) Burton Demeriez, Roy Bibeau, Emile Poirier, Gerard Lirette

The 1955 Cold Lake Annual Open Bonspiel. Teams from all over Northwestern Alberta were in attendance. That year, two teams from the Cold Lake Club made it to the finals.





In the 1930s, the "E.C.D. Ice Cream Parlor" was located on Lakeshore Drive, across from the current Marina building. It is now a vacant lot west of the Lakeshore Inn.

# MARINA AND PARKS

Phase 2 of the marina boardwalk rehabilitation project commenced, which replaced aging wood planks with new composite decking. Phase 2 was completed up to the marina office. The final phase was completed in the summer of 2023, which included replacement of the remaining decking on the east side of the boat launch.

Capital money was allocated in the 2022 budget to purchase and upgrade some highway seasonal lighting in the City. The remainder of the older lights are scheduled to be replaced in 2023.

In 2022, noxious weed inspections increased, which had a positive impact

on maintaining the overall look of the community. Vegetation management is an ongoing project which the City plans to expand and work with residents to help with problem areas identified in the community.

The Garden Bed Maintenance contract has continued to be very successful. Expansion of the contract is being considered for the upcoming 2023 season.

A garden rejuvenation project was completed at City Hall. New site furnishings were also added to allow residents an accessible area to sit and enjoy the landscape.

## 2022 at a glance



#### Marina

- All 236 boat slips were allocated
- 175 individuals on the waitlist
- 17 slips became available and were filled by individuals on the waitlist



## **Nelson Heights Outdoor Rink**

- New LED lighting installed and change shack built
- New boards and basketball nets
- Addition of ice resurfacer room



#### Kinosoo Beach

- New paving stones and irrigation system
- Addition of sod, wheelchair beach access, shade covers
- Lighting and new site furnishings added



#### **Playgrounds**

- New play structure at Steve Wusyk Park
- Mackenzie Park on 4 Wing received a new play structure in Spring 2023

# COLD LAKE PUBLIC LIBRARY

The Cold Lake Public Library operates separately from the City of Cold Lake. The information presented here is provided by the Cold Lake Public Library and presented for the public's information.

Cold Lake City Council continued to fund library memberships in 2022, continuing an initiative that started in 2016.

The library continued its path of growth in 2022, adding 356 memberships from the previous year, for a total of 1,910 members over the course of the year, serving 32,827 people who walked in through the doors. A total of 98,879 items were checked out of the library.

The library has a compliment of 13 staff members and two dedicated volunteers to serve the public over the course of the 5,188 hours the facilities were open.

The use of public computers continues to be in high demand, with nine public computers available and a total of 48,919 connections made to the library's Wi-Fi.

#### **2022 Statistics**

4,024 New items added



5,188 Open hours



**6,027** Downloads of e-content



**6,873** Program attendance



**16,782** Website visits

19,389 Items brought in

**32,827** Walk-ins

16,428

Total items lent to libraries outside of our system.

# **Library Memberships 2015-2022**



#### City Hall

5513 48 Avenue Ph: 780.594.4494

# Cold Lake and District FCSS

5220 54 Street Ph: 780.594.4495

# Cold Lake Animal Care and Control Centre

5008 62 Street Ph: 780.639.6406

### Cold Lake Energy Centre

102 7825 51 Street Ph: 780.639.6400

#### Cold Lake Fire-Rescue

718 10 Street & 5201 55 Street Ph: 780.594.4494

## Cold Lake Golf & Winter Club

1 Northern Spirit Lane Ph: 780.594.5341

#### Cold Lake Marina

802 Lakeshore Drive Ph: 780.639.2396

# Cold Lake Municipal Enforcement

5201 55 Street Ph: 780.594.1345

#### Cold Lake RCMP

4710 55 Street Ph: 780.594.3302 (Non-emergency)

#### **Cold Lake Transfer Station**

2850 Highway 28 Ph: 780.812.9198

#### North Arena

1730 6 Street Ph: 780.639.6400

### **Public Works Shop**

1515 16 Street Ph: 780.594.4496 Ph: 780.207.0173 (after hours/emergency)

## **Special Transportation**

5220 54 Street Ph: 780.207.2568

#### **Water Treatment Plant**

102 10 Street Ph: 780.594.4498



The Cold Lake Marina dock in the 1950s. A portion of this dock remains as a part of the Cold Lake Marina to the present day.





www.coldlake.com